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Does Government Investment in Local Public Goods Spur Gentrification? Evidence from Beijing

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Siqi Zheng² Matthew E. Kahn³

Abstract: In Beijing, the metropolitan government has made enormous place based investments to increase green space and to improve public transit. We examine the gentrification consequences of such public investments. Using unique geocoded real estate, new restaurant count data and demographic data by neighborhood, we document that the construction of the Olympic Village and two recent major subway systems have led to increased new housing supply in the vicinity of these areas, higher local prices and an increased quantity of nearby private chain restaurants. Recent time trends in local resident income and human capital attainment support the claim that these investments have caused local gentrification.

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Introduction

n Beijing, the city's government is investing to improve local infrastructure. Over the last ten years, the government has constructed new subways and built the Olympic Park, which played a pivotal role in the successful 2008 Summer Olympics. These investments have cost billions of dollars. Four new subway lines were built during 2000 to 2009, with the total investment of 50.3 billion RMB. 20.5 billion RMB was spent to construct the 2008 Olympic Park between 2003 and 2008.⁴ These place based investments have been concentrated in some of the previously under-developed areas of Beijing.

Using several new data sets, we document evidence that this place based public investment has triggered gentrification in areas close to the public investment. We define gentrification as taking place when a geographical area experiences an increase in the quality of private sector economic activity as reflected by rising local home prices, new housing construction, and new restaurants opening. Gentrification encompasses the two distinct processes of upper-income resettlement and housing renovation (Helmes 2003).

In areas experiencing these trends, richer people are more likely to migrate in and this will further accelerate the gentrification process. Our major findings can be briefly summarized. First, homes near the new government infrastructure sell for a price premium, and developers are increasing the number of housing units produced in a vicinity of this infrastructure. Second, new restaurant openings have also increased in the neighborhoods close to the Olympic Village and the new subways. Third, we report evidence that those neighborhoods that are physically close to the new infrastructure are experiencing some growth in income and educational attainment.

Our investigation of the real estate market consequences from place based investments in a fast growing developing city contribute to a recent empirical research on urban gentrification. Schwartz, Susin and Voicu (2003) estimate how crime reduction differences within New York City have contributed to local real estate price appreciation. Kahn, Vaughn and Zasloff (2010) report evidence of gentrification in Los Angeles communities that lie just inside the California coastal boundary zone. Sieg et. al (2004) show that an unintended consequence of successful Clean Air Act regulation in Los Angeles has been to trigger migration and gentrification in previously poor areas of the city whose air pollution has sharply decreased.

In each of these cases, a government financed or regulated place based amenity improvement triggers a social multiplier effect in specific parts of a city. The government's investment has a direct effect of improving the local area's quality of life. This is capitalized into higher rents. As gentrification takes place, the local area will self select people who can afford to pay this rent premium. A type of snowball effect ensues as the gentrification of the

⁴ The official exchange rate is 6.5 RMB per dollar.

neighborhood attracts better stores and restaurants and this in turn attracts more high skilled people to live nearby (Waldfgoel, 2008).

We simultaneously study the effects of new public transit investments and new investments in green space (73% of the 2008 Olympic Parkland is green space). Our findings contribute to international real estate research that has examined how property prices are affected by improvements in public transit. Gibbons and Machin (2005) find that a 1km reduction in distances to train stations increases prices by around 1.5%. Kahn (2007) documents the increase in local home prices in major U.S cities such as Boston and Washington DC that have opened "walk and ride" subway stops for fast new subways. That study concludes that public transit has its largest impact on local home prices and gentrification when the new transit connects an area to a vibrant downtown. Based on data from Santiago, Chile, Agostini and Palmucci (2008) find that the news of announced new subway stations is capitalized into local property prices. Other research has investigated the effects of new green space. Tajima (2003) documents the localized real estate effects of green space in the Boston downtown. Kang and Cervero(2009) find that real estate prices in Seoul, South Korea increased when a highway was torn down and was replaced with a water way and park. Our study builds on this earlier research by studying both of these land improvements within one integrated approach.

Spatial Locations of Recent Major Infrastructure Investments in Beijing

While the Beijing Administrative Area consists of eighteen districts, both the municipal government and the public regard the inner eight districts (*Dongcheng, Xicheng, Chongwen, Xuanwu, Chaoyang, Haidian, Fengtai, Shijingshan*) as the urbanized area or "Beijing Metropolitan Area" (BMA). In this paper, we focus on the BMA region. The administrative system has three levels: municipality, district and *Jiedao* (*Jiedao* is referred to as zone thereafter). Within the BMA there are 135 *Jiedaos* (zones). This is the fundamental administrative organization (the average size of each *Jiedao* is about ten square kilometers). Unlike the United States, which has a highly decentralized public goods provision system, most of the public infrastructure and services, such as transportation, education and healthcare, are provided by the Beijing municipal government. The *Jiedao* (zone) is only responsible for some minor services such as garbage collection, and it not responsible for infrastructure construction. Therefore, the location choice of local public infrastructure projects is a centralized decision made by the municipal government. In this sense, the zone in this paper is likea U. S. census tract (though its size is much larger than a census tract), which is a geographical unit of analysis that allows for research and data collection but not a political actor using tax revenue to provide public services.

BMA has an area of 1,368 square kilometers.⁵ Beijing is a typical monocentric city with key government functions and cultural opportunities available at the City Center. The CBD (*TianAnMen* Square and *JianGuoMenWai* Avenue) dominates the spatial distributions of population, land price and home price (Zheng and Kahn, 2008). There are four ring roads in BMA from the inner to the outer city—the second, third, fourth and fifth ring roads, respectively (See the circles in Figure One).

The two largest local infrastructure improvement projects that have taken place recently in Beijing are the construction of new subway lines and the development of the 2008 Olympic Park. Five new subway lines were built between 2000 to 2009 (Lines No. 4, 5, 10, 13 and Batong), which cost \$50.3 billion RMB. The construction of the 2008 Olympic Park started in 2003 and was completed in 2008, with the total investment of 20.5 billion RMB. The Olympic Park occupies 11.57 square kilometers and 73% of it is green space so it added a major green amenity to Beijing.⁶FigureOne displays the locations of the Olympic Park and the five new subway lines.⁷



Figure 1 Land Auctions (2005~2008) and New Infrastructure Improvements in Beijing

The location of these spatial investments was not chosen at random.⁸To investigate the motivations behind Beijing municipal government's place based public investment decisions, we

⁵ Data source: Beijing Statistical Yearbook 2010.

⁶ Carlino and Coulson (2004, 2006) use cross-city hedonic techniques to document that attracting a NFL team to a city raises local housing prices. Our estimates of the impact of the Olympic Village on local home prices reflects an analogous localized treatment. Unlike a sports stadium, the Olympic Village offers a bundle of increased green space and access to new infrastructure for holding large capacity events.

⁷ According to China Urban Construction Statistical Yearbook (2001-2009), there were three major local infrastructure improvement projects which cost over 10 billion in Beijing: construction of new subway lines (50.3 billion), 2008 Olympic Park (20.5 billion) and Beijing Capital Airport Terminal 3 (25 billion). The Airport Terminal 3 is far away from Beijing's urban area. So we choose to study the first two key public investments in Beijing.

⁸ Below, we will examine pre-treatment trends across the city.

searched old documents and media reports, as well as interviewed relevant government officials. The Government chose to locate the 2008 Olympic Park outside of and adjacent to the North 4th Ring Road⁹, close and north to the 1990 Asian Games Village which was located inside of the North 4th Ring Road. Figure Two shows what the Olympic Village area looked like before it was built and contrasts this with its current form. There had been some old buildings and farmland in this area before the Olympic Park was built. Old buildings were demolished and farmland was converted to urban land. The Beijing government paid compensation to the original residents. The amount of compensation was determined case by case, but generally, it was far below the market value. The Government had a dual goal for this location decision. The first, of course, was to ensure a successful Olympic Games. Choosing the location adjacent to the 1990 Asian Games Park can take advantage of the existing sports facilities built at that time. The second goal was to further gentrify this area. The *Zhongguancun* (IT) subcenter is not far away. By constructing the 2008 Olympic Park, the Government aimed to gentrify this area to be a subcenter with high-skilled industries and high quality of living.



Before: Low-story poor-quality buildings and After: Modern stadiums and vast green space vacant land

Figure 2 Views at the Olympic Village location before and after the Village was built

When deciding where to build the subway lines, the Government considered several factors. The first was to mitigate current road congestion or to meet the anticipated ridership growth (especially for the subway stops in and around the city core).¹⁰The Beijing Municipal Government regarded subway construction as basic infrastructure provision intended to nudge growth to the previously under-developed areas. The history of urban development in Beijing left an important urban form legacy—North Beijing where most of government branches, universities and schools are located is more developed and richer than South Beijing. The Beijing Municipal Government aims to promote the development in South Beijing by investing in more infrastructure projects there and restructuring the industry mix.¹¹ Building more subway lines there is one of the key

⁹ This media report offers an example: <u>http://house.focus.cn/news/2000-03-23/4579.html</u>

¹⁰ For instance, the Beijing Municipal Commission of Urban Planning recently declared that subway line 6 and line 7 will be constructed to cope with the ridership growth of subway line 1 and the road congestion around the Beijing West Railway Station.

¹¹ See http://epaper.jinghua.cn/html/2010-01/30/content_512648.htm

stimulus policies.¹² New subway lines also extend to surrounding satellite towns to support their development.

The Empirical Framework for Testing for Gentrification

We posit that these place based investments will gentrify nearby Beijing communities. The increase in green space and improvements in CBD access are likely to attract richer and more educated people to live there. We hypothesize that developers will build more housing units in the "treated areas". As new housing is built, this will attract more people and richer people to live near the public infrastructure. This will induce new restaurants to open nearby. In this sense, public investments and private investments are complements that act synergistically to gentrify previously under-developed areas within this booming city.

To test these gentrification claims, we will present results based on three pieces of data. The first piece of evidence comes from real estate prices. We use hedonic techniques to examine whether local infrastructure improvements are capitalized in land leasehold price (land price thereafter) and residential property price. Our unit of analysis is a residential property project(or an auctioned land parcel) *j* located in zone *z* in quarter *t*.

Equation (1) reports the hedonic pricing equation for residential property projects:

$$log(homeprice_{jzt}) = \alpha_{z} + \Phi_{t} + a_{1t} * Distance to CBD_{jz} + a_{2t} * log(Distance to Olympics_{jz}) + \sum_{sb} a_{3,sb} * log(Distance to Subway_{jzt,sb}) + a_{4} * X_{jz} + U_{jzt}$$
(1)

In the above regression equation we control for zone and quarter fixed effects (a_z, Φ_t) . X_{jz} is a vector of project-specific time-invariant attributes. The subscript "*sb*" for "Distance to Subway" stands for the different subway types – old subway lines, new subway lines and un-built subway lines (see the detailed explanation in the empirical section below). We allow the CBD price gradient to vary over time to capture the possible suburbanization effect. To keep the econometric specification parsimonious, we assume this coefficient follows a linear time trend, i.e., $a_{1t} = a_1 * t$. (*t* counts the number of quarters that has passed since 2006Q1, so *t*=0, 1, 2,...)."Distance to subway" varies over time for a given location—when a new subway line is constructed or the Olympic Park is built, its value will shrink. "Distance to Olympics" is a

¹² See <u>http://news.xinhuanet.com/politics/2008-02/28/content_7686576.htm</u> and <u>http://finance.ifeng.com/roll/20101215/3058359.shtml</u>

time-invariant variable. The 2008 Olympic Park was built over a long time period (2003 to 2008) and thus covers our study period (2006-2008). We hypothesize that the value of proximity to the Olympic Park becomes more valuable over time as Olympic Park is nearly completed. Our empirical test of this claim is to test whether the absolute value of a_{2t} rises over time.

Similarly as a_{1t} , $a_{2t} = a_2 * t$. If a_2 is statistically significant and negative then this indicates that the value of proximity to the Olympic Park is rising over time.

We then turn to estimating count regression models to study the spatial distribution of new housing supply and new restaurant openings. Based on a revealed preference argument, these new housing unit count regressions establish which Beijing geographical areas are attractive locations to real estate developers. The unit of analysis in this case is a zone/quarter for residential projects, and a zone/year for restaurants. We study how a zone's attractiveness evolves when it is "treated" by being closer to a nearby subway stop or to the Olympic Park. Those zones that are further from this new infrastructure represent our control group.

In addition to reporting counts of new housing, we also report the quantity regressions focused on studying the geographical patterns of new restaurant openings. In a similar spirit as Waldfogel (2008), we test whether restaurant counts increase in the treated zones. We view this as a direct test of gentrification from the demand side because such nationwide chain restaurants and stores such as Starbucks have strong profit incentives to locate new stores in areas that offer customers.

We estimate both the residential project t and restaurant opening count regressions using negative binomial regressions. Taking the former as an example, for zone z in quarter t, the outcome variable is a function of:

$$Count_{zt} = f(\Phi_t + b_{1t,qd} * Distance to CBD_z + b_{2t} * \log(Distance to Olympics_z) + \sum_{sb} b_{3,sb} * \log(Distance to Subway_{zt,sb}) + B_4 * X_z + \Psi_{zt})$$
(2)

In the above regression equation we control for quarter fixed effects Φ_t . X_z is a vector of zone-specific time-invariant attributes. We allow the gradient with respect to the distance to CBD varies by quadrant and also changes over time (suburbanization effect). b_{2t} is also a linear function of t so it can be written as $b_{2t} = b_2 * t$. Estimates of b_2 and b_3 allow us to test whether new housing and new restaurants are increasingly likely to cluster near the new placed based infrastructure over time. The restaurant opening count regression has the same functional form but the time interval is the year instead of quarter.

The third piece of evidence focuses on demographic changes by zone. Due to data

availability constraint, we only have zone-level averages of income and years of schooling. We view these results as suggestive. After all the zone wide average incorporates both new entrants to the zone and incumbents who have chosen not to move out.

It is difficult to obtain micro household data with geographic identifier within a Chinese city. The National Bureau of Statistics of China conducted two waves of large-scale survey in Chinese cities in 2007 and 2010. The sample size in Beijing is 26,187 and 24,348 for 2007 and 2010, respectively. The Bureau refuses release micro household data to anyone due to confidential reasons. Through a close collaborative relationship with the Bureau, we have been able to access zone-level average annual household income (*income_z*) and household head's years of schooling (*edu_z*) in 2007 and 2010. In this way we only have a very small data set of 114 observations (by zone, we lose some zones because empty income and education attainment data)for each year. We use this data to run parsimonious regressions to test if the zones close to the Olympic Park and new subway stops have gentrified towards higher income and better-educated residents. The model we estimate for zone *z* in year *t* is presented in equation (3).

$$log(Y_{zt}) = constant + \sum_{q=2}^{4} QD_{q,z} + c_1 * Y2010 + c_2 * Distance to CBD_z + c_3$$

* Distance to CBD_z * Y2010
+ c_4 * log(Distanceto New Subway_{zt}) + c_5 * log(Distanceto Old Subway_z)
+ c_6 * log(Distanceto Old Subway_z) * Y2010 + c_7
* log(DistancetoOlympics_z) + c_8 * log(DistancetoOlympics_z) * Y2010
+ \Pi_{zt} (t = 2007, 2010)
(3)

In the above equation, the dependent variable Y_{zt} is the zone-level average of annual household income (*income*_z) and household head's years of schooling (*edu*_z), respectively. $\sum_{q=2}^{4} QD_{q,z}$ are quadrant fixed effects (the first quadrant is the default).*Y2010* equals one for year 2010. c_1 captures the average income/schooling growth rate from 2007 to 2010 for all zones. We test whether the spatial gradients with respect to the distance to CBD and to the closest old subway stop have changed during this 3-year period by including the interaction terms of the distance variables and *Y2010*. What we are mostly interested in is whether the places close to new subway stops and the 2008 Olympic Park became richer and more educated in 2010 comparing to 3 years ago. Here "*Distance to New Subway*_{zt}" is a time-variant variable (it becomes smaller when a new subway stop is open nearby) so we do not need to include the interaction term. We expect c_4 to be negative. Instead, *DistancetoOlympics*_z is a static variable so we include its interaction with *Y2010*. We expect c_8 to be negative.

Gentrification Evidence in Residential Property Market

Beijing new residential property development data set

There are two auction types in China's urban land auction market—listing ("two stage auction") and bidding (regular English auction).Developers incur costs through buying land leasehold right from local government and constructing and operating the building. The costs of building materials and labor can be regarded as constant across space within Beijing. Figure One shows the distribution of the land parcels auctioned during 2006 to 2008 in the Beijing Metropolitan Area.

Once developers have purchased the land leasehold right, they engage in contracting the design and construction work to design companies and builders. In principle, developers cannot hold the vacant land in hand for longer than two years. But this "2-year rule" is sometimes violated by developers without effective penalty. They can start to pre-sale the units when the progress of on-site construction work reaches a certain threshold (in Beijing, only after the main structure is completed the developer can start presale, about 90% or so of the construction).

Over the last ten years in the Beijing Metropolitan Area (built-up area), 80 to 100 thousand units of new commodity housing have been built each year. New housing units are constructed and sold by real estate developers. A typical residential project developed by a developer always contains a couple of towers and hundreds or even thousands of housing units.

We study the spatial distribution of new housing construction using data on new commodity housing sales in Beijing from the first quarter in 2006 through the fourth quarter in 2008. The unit of observation in this dataset is a housing unit, with an average floor-area of 148 square meters. There are altogether 1,596 projects and about 232 thousand units in our dataset. Table One provides descriptive statistics. The price for such newly-built commodity housing projects is high and has been surging for about seven years in Beijing. The total value of an average housing unit in our sample is 1,442 thousand RMB (220 thousand USD), which is 21 times the average annual household income in 2006 Beijing¹³. The upper middle class and the wealthy (both Beijing locals and the rich from other cities or aboard) tend to buy those new commodity housing units. Therefore the construction of new commodity housing projects provides evidence of gentrification.

This micro transaction dataset is not available to the public. We have a long-term collaborative relationship with Beijing Municipal Housing Authority, which allows us to obtain this valuable data set. We acknowledge that this time period is relatively short but we are unable to

¹³ Data source: Beijing Statistical Yearbook 2007.

extend it to earlier years, because the transaction data for the years before 2006 are in paper form. We are not able to convert them into electronic form. Our data set does cover the time period when there was considerable new housing construction and the time period when the Olympic Park and the new subways were being built.

We geocoded all land parcels auctioned and housing unit sold in our study period on a Beijing GIS map. Figure Three shows that the majority of new residential construction takes place between the third ring road and the fourth ring road. There is little new construction inside the second ring road (the most inner ring road) where places are well developed and the redevelopment cost is very high. There is also less new construction in the places outside the fifth ring road since such remote locations are under-developed with short supply of infrastructure and public services. We run a simple OLS regression of zone-level development density (the units of new construction per square kilometer, in logarithm) on the distance to CBD and its quadratic term, and find a clear reverse-U shape relationship:

$$log(development density) = 2.064 + 0.123^{*}(distance to CBD) - 0.008^{*}(distance to CBD squared)$$

$$(10.67^{***}) (3.34^{***}) (-5.30^{***}) R^{2}=0.059$$
(4)

T-statistics are presented in parentheses.

1. Project/parcel level					
				Mea	Std.
Variable	Definition	Period	Obs.	n	dev.
	Log average price of a residential project, by	2006Q1-	70	9.27	0.50
LN_HP	project/quarter (Yuan per square meter).	2008Q4	91	6	2
	A residential project's distance to CBD, in km, static		15	10.4	5.27
D_CBD_h	variable.		96	56	1
D_OLYMPIC	A residential project's distance to Olympic Park, in km,		15	12.5	5.55
h	static variable.		96	53	9
D_NEWSUB	A residential project's distance to the closest new	2006q1-2	70	3.71	3.62
_S _h	subway stop (construction started), dynamic variable.	008q4	91	6	0
D_NEWSUB	A residential project's distance to the closest new subway	2006q1-2	70	6.12	4.58
_C _h	stop (construction completed), dynamic variable.	008q4	91	6	5
	A residential project's distance to closest old subway		15	4.61	3.58
D_OLDSUB_h	stops, static variable.		96	0	2
D_UNBUILT	A residential project's distance to the closest potential		15	4.74	4.19
_SUB _h	subway stop, static variable.		96	9	7
	Binary, 1=the residential project is developed by a SOE		15	0.44	0.49
SOE _h	developer, 0=otherwise.		96	9	8
		2005-200	00	8.22	0.67
LN_LP	Log price of a land parcel (Yuan per square meter).	8	80	7	1

Table 1: Variable definitions and summary statistics

	A land narcel's distance to CPD in km		86	11.8	5.30
	A land parcel's distance to CBD, in km.			12.0	
	A land parcel's distance to Olympic Park, in km.		86	12.8 00	2
D_NEWSUB	A land parcel's distance to the closest new subway	2005-200	0.0	3.40	4.00
_S ₁	stop (construction started).	8	86	7	9
D_NEWSUB	A land parcel's distance to the closest new subway	2005-200	0.0	5.78	5.03
_C ₁	stop (construction completed).	8	86	3	1
D_UNBUILT	A land parcel's distance to the closestunbuilt subway		00	7.41	4.03
_SUB ₁	stop.		86	0	7
	A land parcel's distance to the closest old subway		06	5.64	3.47
D_OLDSUB_1	stop.		86	4	5
	Binary, 1=the auction type of the land parcel is		00	0.47	0.50
BIDDING	bidding, 0=otherwise.		86	1	2
	Binary, 1=the land parcel is bought by a SOE		0.0	0.50	0.50
SOE	developer, 0=otherwise.		86	6	3
2. Zone leve	el	·			
				Me	Std.d
Variable	Definition	Period	Obs.	an	ev.
		2006q1-2	16	136.	258.
UNITS	The number of sale units, by zone/year	008q4	20	2	4
RESTAURA		2006-201	67	1.2	2.0
NT	The number of restaurants opened, by zone/year	0	5	1.2	2.0
			13	15.5	1.05
LN_AREA	Log zone size, in square km.		5	27	5
	Zone-level average annual household income, in	2007,	22	72.9	30.2
INCOMEz	thousand RMB.	2010	8	71	34
	Zone-level average years of schooling of household	2007,	22	12.6	1.55
EDUz	head.	2010	8	58	1
			13	10.8	6.78
D_CBDz	A zone's distance to CBD, in km, static variable.		5	85	2
D_OLYMPI	A zone's distance to Olympic Park, in km, static		13	60.4	32.3
Cz	variable.		5	84	89
D_NEWSU	A zone's distance to the closest new subway stop	2006q1-2	67	8.16	0.98
Bz	(completed), dynamic variable.	008q4	5	2	2
	A zone'sdistance to closest old subway stops, static		13	8.03	0.99
D_OLDSUB_z	variable.		5	6	7
D_UNBUIL	A zone'sdistance to the closest unbuilt subway stop,		13	5.09	4.75
T_SUB _z	static variable.		5	6	9
NEARBY _{Olym}	Binary, 1=zone which locates within 10 km from the		11	0.35	0.47
, pic	2008 Olympic Park.		4	0	8
	Binary,1=zone which locates in the first quadrant of		13	0.27	0.44
01	Beijing (Tiananmen as the origin), 0=otherwise.		5	4	6

	Binary,1=zone which locates in the second quadrant,		13	0.37	0.48
Q2	0=otherwise.		5	0	3
	Binary,1=zone which locates in the third quadrant,		13	0.17	0.38
Q3	0=otherwise.		5	8	2
	Binary,1=zone which locates in the fourth quadrant,		13	0.17	0.38
Q4	0=otherwise.		5	8	2
3. Time tren	nd				
	Quarterly time trend, 2006q1-2008q4,	2006q1-2			
TIME_Q	=1,2,3,4,5,,12.	008q4			
		2005-200			
TIME_Y	Yearly time trend, 2005-2008, =1,2,3,4.	8			
Y2010	Binary, 1=year 2010.				



Figure 3 New Residential Units (2006-2008) in Beijing

Land price and home price hedonics

We estimate two sets of hedonic regressions. One set is land price hedonics and the other is home price hedonics. We are especially interested in the capitalization effects of the new infrastructure projects; namely the Olympic Park and the new subways (see Table A3 in the Appendix for the construction start and completion dates of the Olympic Park and new subway lines).

In the land price hedonic regressions reported in Table Two, the unit of analysis is a land parcel sale. This table reports estimates similar to equation (1). Since the sample size is small, we are unable to include zone fixed effects. We include characteristics of the land parcel's physical condition such as when it is auctioned (the connections to basic public infrastructure

facilities, such as water, road, electricity, etc. There is a ranking of four levels defined by the local land authority: very raw, raw, less developed, developed. Three dummies are included, with "very raw" as the default category). In column (1), we estimate a significant negative price gradient of -.031 with respective to the distance from CBD. We also control for a dummy variable indicating whether the developer is a state owned enterprise (SOE) and auction type.¹⁴In our residential property development data set (introduced below), there are altogether 833 real estate developers, 30.7% of which are SOE developers. SOE and non-SOE developers produce similar products.¹⁵They compete in land auctions, and face the same explicit labor costs and building material costs. However, the SOE developers may be able to obtain inside information on urban planning details due to their close connections with local government officials. The SOE developers buy land leaseholds at slightly (but not significantly) higher prices. This parsimonious model can explain 42% of the variation in land prices. There are two old subway lines built prior to 2000 in Beijing. The CBD gradient coefficient shrinks when the proximity to nearby old subway stop is included (column (2)).

In column (3) and (4) we include the land parcel's distance to the 2008 Olympic Park and its distance to the closest new subway stop. The latter distance has two versions: *D_NEWSUB_S* refers to the start effect, while *D_NEWSUB_C* refers to the completion effect. The constructions of the five new subway lines had already been started before our study period, so *D_NEWSUB_S* is a time-invariant variable. *D_NEWSUB_C* is a time-variant variable—during our study period, when the construction of a new subway line was completed, this variable of nearby land parcels changes thereafter.¹⁶This approach allows us to test whether prices adjust immediately after the start date, or do not adjust until the final completion of the infrastructure.¹⁷We find that the construction start effect is only marginally significant, but the completion effect is significant at the 5% level and its coefficient size is large. Land price decreases by 1.4% when its distance to the closest new subway stop increases by 10%. Based on Equation (1), we include the interaction term of the distance to the Olympic Park times a linear time trend variable. This

¹⁴ Cai et. al. (2009) argue that in theory the so-called "bidding auction" would most likely maximize sales revenue for "cold" properties with fewer bidders. But listing auction is more corruptible, so city officials intend to divert hotter properties to this form. They find the corruption evidence by comparing the "hotness" and prices of the land parcels under these two auction forms. In our sample we compare the two groups' average distances to CBD, subway stops and the Olympic Park. We find that the listing land parcels do locate in better locations. Our land price regressions also show that the listing land parcels are slightly cheaper than bidding ones though the effect is insignificant.

¹⁵ The average sale price and unit size of the units developed by SOE developers is 10,039 RMB per square meter and 156 square meters, and the averages produced by private developers are 10,233 RMB per square meter and 163 square meters.

¹⁶ For instance, in 2006, a certain residential project's *D_SUB_C* is the minimum value of all the distances from this project to existing subway stops. After subway line 5 was completed in 2007, this distance variable will be replaced by the minimum value of all the distances to existing stops plus line 5 stops. If this project is close to one of the line 5 stops, this distance variable will decrease.

¹⁷ We are unable to test the announcement effect separately because the announcements and starts of the four lines were both before our study period.

interaction term is significantly negative at 10% level in column (3), showing that land prices near the Olympic Park have been growing moderately.

We recognize that we are attributing all of the post-treatment variation to the construction of the Olympic Park and the new subways. To substantiate our claim, we construct a few control groups.¹⁸ The Beijing municipal government has put forward a series of subway construction strategy plans. According to these plans, 20 new lines will be built between 2000 to 2020 and the total mileage will reach over 1,000 kilometers. However, the exact locations and construction dates of the proposed new subway lines are ambiguous in those strategy plans. By 2008, the five lines we study had been constructed, and the locations of the other 2 lines had been announced (Line 6 and Line 7), but the exact construction time of the latter 2 lines is uncertain. Therefore the 2 un-built subway lines which did not attract government' investment in the first place provide us with a control group. We create a new distance variable (*D_UNBUILT_SUB_h*) measuring each land parcel's distance to the closest un-built subway stop. We find that for the places where the government intends to build new subway lines, only those where the real construction has been started experience home price appreciation. A possible explanation for this insignificant announcement effect is that the Beijing municipal government does not have a clear timetable for its subway construction strategy plan, and the proposed rough timetable is always changing. Therefore even after the subway line locations are announced, it is still uncertain concerning when the money will arrive so that the line will actually be built. In column (5) in Table Two we include the control variable (D UNBUILT SUB,) and its coefficient is insignificant. This indicates that the government is collecting more revenue on land sales for land near the public infrastructure when the infrastructure is completed.

¹⁸ Greenstone, Hornbeck, and Moretti (2010) offer the most compelling case control study of the causal effects of local investments. They compare the ex-post outcomes for areas that attracted an industrial production plant to other areas who were the "runner up" in attracting the plant but lost.

Table 2: Land Price Hedonic Regressions

Dependent variable: LN_LP

	(1)	(2)	(3)	(4)	(5)
D_CBD ₁	-0.0314***	-0.0259*	-0.0146	-0.0202	-0.0225*
	(-2.49)	(-1.89)	(-1.08)	(-1.56)	(-1.74)
Log(D_OLYMPIC _i)*TIME_Y			-0.0586 [*]	-0.0367	-0.0247
			(-1.94)	(-1.13)	(-0.75)
Log(D_NEWSUB_S _l)			-0.0931		
			(-1.63)		
Log(D_NEWSUB_C _l)				-0.144**	-0.182***
				(-2.36)	(-2.77)
Log(D_OLD_SUB _l)		-0.0668	-0.108 [*]	-0.103	-0.147**
		(-1.01)	(-1.69)	(-1.65)	(-2.15)
Log(D_UNBUILT_SUB _l)					0.126
					(1.50)
BIDDING	0.0729	0.0570	0.0492	0.0323	0.0291
	(0.44)	(0.35)	(0.32)	(0.21)	(0.19)
SOE	0.0937	0.104	0.130	0.0739	0.0728
	(0.76)	(0.84)	(1.11)	(0.64)	(0.64)
Constant	8.009***	8.489***	9.892***	10.23***	9.723 ^{***}
	(44.75)	(16.68)	(15.20)	(15.35)	(13.10)
Land physical status (fixed effects)	Yes	Yes	Yes	Yes	Yes
Year fixed effects	Yes	Yes	Yes	Yes	Yes
Observations	86	86	86	86	86
R ²	0.418	0.426	0.502	0.521	0.536

t statistics in parentheses

^{*}*p*< 0.10, ^{**}*p*< 0.05, ^{***}*p*< 0.01

The home price regressions are presented in Table Three. Each project has many housing units. The sale of a project may last several quarters, and for each quarter, many housing units in that project are sold. The unit of analysis is the average sale price for each project for each quarter. We include zone fixed effects in the equation to control for the existing public goods such as schools and local green parks by zone. In column (1), we find a significant negative price gradient with respective to the distance from CBD. The size of this negative gradient (-0.021) is quite similar with that reported in Zheng and Kahn (2008). The interaction term of D_CBD and the quarterly time trend is positive, showing some evidence of suburbanization. In column (2) we include the residential project's distance to the closest old subway stop. The areas around these stops are well-developed business clusters. As expected, places near old subway stops have higher home prices. We notice that after including the distance to old subway stop, the CBD gradient variable becomes insignificant. These two distance measures are highly correlated. In column (3) and (4) we include the two new infrastructure improvement variables. We find that the construction start effect is quite significant and the size is large. Home price decreases by

0.6% when its distance to the closest new subway stop increases by 10%. The completion effect of subway construction is smaller than the start effect. This means that the capitalization effect takes place immediately after the news of new subway line construction is started.¹⁹ The Olympic Park distance variable is also significantly negative, showing that home prices near the Olympic Park are higher than other places and the gap is increasing. In all of the regressions we control for whether the residential project is built by a SOE developer. Holding other factors constant, SOE sell their commodity housing units at a price discount but this discount is insignificant.

Dependent Variable	LN_HP	LN_HP	LN_HP	LN_HP	LN_HP
Independent Variable	(1)	(2)	(3)	(4)	(5)
D_CBD _h	-0.0211***	-0.00333	0.00196	-0.00296	0.00209
	(-4.54)	(-0.66)	(0.38)	(-0.58)	(0.39)
D_CBD _h *TIME_Q	0.000391	0.000353	0.000423*	0.000652**	0.000423*
	(1.58)	(1.43)	(1.70)	(2.52)	(1.70)
Log(D_OLYMPIC _h)*TIME_Q			-0.00494**	-0.00499**	-0.00494**
			(-2.47)	(-2.49)	(-2.48)
Log(D_NEWSUB_S _h)			-0.0656***		-0.0656***
			(-6.58)		(-6.56)
Log(D_NEWSUB_C _h)				-0.0289 ^{***}	
				(-3.02)	
Log(D_OLDSUB _h)		-0.131***	-0.125***	-0.129 ^{***}	-0.125***
		(-8.56)	(-8.19)	(-8.39)	(-8.19)
Log(D_UNBUILT_SUB _h)					-0.000955
					(-0.08)
SOE _h	-0.0103	-0.0111	-0.00549	-0.0101	-0.00546
	(-1.02)	(-1.11)	(-0.55)	(-1.01)	(-0.54)
Constant	9.205	10.08***	10.52***	10.28***	10.53
	(193.77)	(89.55)	(81.41)	(76.80)	(67.49)
Zone fixed effects	Yes	Yes	Yes	Yes	Yes
Quarter fixed effects	Yes	Yes	Yes	Yes	Yes
Observations	7091	7091	7091	7091	7091
R^2	0.486	0.492	0.495	0.493	0.495

Table 3: Home price Hedonic Regressions

Dependent variable: LN_HP

t statistics in parentheses

*p< 0.10, **p< 0.05, ***p< 0.01

¹⁹ Recall that as shown in Table Two, land prices do not rise immediately after the start date, but rise only after the completion date. This slow response is different from the immediate announcement effect in home price hedonic. A possible explanation is that home buyers can directly benefit from infrastructure improvements, so they are willingness to pay more for new infrastructures. Real estate developers are sensitive to this market signal. While land sales are between local government and developers. The government is less experienced and responds slowly to market dynamics, so land prices may lag behind the market information.

New housing construction

We now test whether developers are building new housing near the new infrastructure sites. Such new housing is expensive and is bought by the upper-middle class and the wealthy. Therefore, by tracking where new commodity housing projects are developed we are able to identify the gentrified areas with increasing purchasing power.

Table Four reports the results of the quantity regression by zone/quarter using a negative binomial count model, based on Equation (2). We control for quarter fixed effects, and standard errors are clustered by zone. We include the distance to the Central Business District (CBD) ($D_C CBD_2$) and its interaction with linear time trend to test the suburbanization effect. In column (1) and (2) all residential property units are counted. Column (3) and (4) only count the projects developed by SOE developers; while Column (5) and (6) count that by non-SOE developers, to see if there are any differences between the development location decisions by those two developer types.

In Column (1), the two variables proxying for access to the new public infrastructure improvements ($\log(D_OLYPMIC_z)*TIME_Q$, $\log(D_NEWSUB_S_z)$) are both statistically significant. In Column (2) we substitute $D_NEWSUB_S_z$ (start) with $D_NEWSUB_C_z$ (completion), and the latter has a larger effect and is more significant. We conclude that developers are responding to the government investment by investing in constructing new housing towers nearby. If a zone's distance to the closest new subway stop (construction completed) increases by 10%, the number of sales in the zone drops by 3.5%. Little new residential construction takes place near old subway stops, and the positive and statistically significant interaction term of $D_CBD_z*TIME_Q$ shows that as time goes on, new residential construction is suburbanizing. This may be due to the fact that land is much scarcer and redevelopment costs are higher around the city center and the old subway stops. We interact the distance from CBD variable with quadrant dummies to allow the distance gradient to vary within Beijing. The north area in Beijing historically has better environmental quality and education resources. The control group variable's coefficient ($\log(D_UNBUILT_SUB_z)$) is statistically insignificant.

We divide the sale counts to SOE-developed ones and non-SOE-developed ones and run separate quantity regressions. Non-SOE developers respond to the Olympic Park construction more sensitively than SOE developers, while the coefficient of new subway distance variable (completion) is larger (and more significant) for SOEs than for non-SOEs. A possible reason is that the information for the 2008 Olympic Park site selection and planning is more transparent than that for subway lines.

Table 4 New Commodity Housing Units Quantity Regressions (negative binomial)

1 1	•		,	
	(1)	(2)	(3)	(4)
	All		SOE	Non-SOE
LN_AREA	1.013***	0.993***	0.865***	1.347***
	(5.26)	(5.68)	(4.17)	(7.33)
Log(D_OLYMPIC _z)*TIME_Q	-0.0154***	-0.0186 ^{***}	-0.0136 [*]	-0.0232***
	(-3.57)	(-3.60)	(-1.90)	(-6.85)
Log(D_NEWSUB_S _z)	-0.276 ^{**}			
	(-2.14)			
Log(D_NEWSUB_C _z)		-0.350***	-0.407***	-0.302**
		(-2.89)	(-2.64)	(-2.34)
Log(D_OLDSUB₂)	-0.00866	0.0234	-0.0176	0.171
	(-0.05)	(0.16)	(-0.08)	(1.16)
Log(D_UNBUILT_SUB _z)	-0.0994	-0.128	0.0598	-0.268
	(-0.72)	(-0.95)	(0.29)	(-1.39)
D_CBD _z	-0.0319	-0.0743	-0.0188	-0.168 ^{***}
	(-0.59)	(-1.44)	(-0.28)	(-2.68)
D_CBDz*Q2	-0.0622**	-0.0417	-0.0852**	0.0138
	(-2.11)	(-1.44)	(-2.22)	(0.42)
D_CBDz*Q3	0.0169	0.0466	0.0336	0.0497
	(0.49)	(1.24)	(0.61)	(1.38)
D_CBDz*Q4	-0.0402	-0.0347	-0.0672	-0.00988
	(-1.17)	(-1.08)	(-1.23)	(-0.22)
D_CBDz*TIME_Q	0.00509*	0.00651**	0.00440	0.00761***
	(1.83)	(2.06)	(0.93)	(3.11)
Constant	-6.973***	-5.558**	-5.534*	-11.34***
	(-2.65)	(-2.13)	(-1.86)	(-3.66)
Quarter fixed effects	Yes	Yes	Yes	Yes
Observations	1620	1620	1620	1620

Dependent variable: UNITS by zone/quarter, standard errors clustered by zone

z statistics in parentheses

*p< 0.10, **p< 0.05, ***p< 0.01

Gentrification Evidence Based on Chain Restaurant Openings

New Restaurant Openings in Beijing

We examine the spatial distribution of locally available restaurants (a typical type of local private goods) and its change over time within Beijing. The restaurant industry provides a good indicator of residential sorting and gentrification. If more people are moving into an area and if they are richer than the average person, then we will expect to see the count and quality of restaurants to rise over time in the "treated" areas. Similar to Glaeser et. al.'s (2001) work on the rise of the "Consumer City", we envision the growth of "Consumer Neighborhoods" near the new public infrastructure.

Since no systematic data on restaurant cuisine and patronage exists in Beijing, we have to construct our own indicators. We identify the restaurant chains that fit the preferences (taste, service quality and price) of the upper-middle class and the wealthy who can afford new commodity housing. We interviewed 20 representative households in 5 new commodity housing communities to get a list of 33 chains they favor (11 western-cuisine ones and 22 Chinese-cuisine ones, see Table A1 in the Appendix for a list of these chains). When interviewing them, we asked them to list the chains around their communities where they patronize with their family members most frequently. These chains account for 42.8% of all restaurant chains operating in Beijing. We know in the U.S. Starbucks opens its coffee shops where rich people are, but MacDonald always locates in poor communities or near highways. In China, both Starbucks and MacDonald seek to locate where rich and fancy Chinese urban residents are because they find huge demand there.

We go to the most famous food guide and review website <u>www.dianping.com</u> to collect the location and open date information of all the 902 establishments of these 33 chains and geo-code them in Beijing GIS map. Figure Four shows this forth geo-coded data set in our paper. The market for chain restaurants in Beijing has been growing fast. There were only 303 establishments by the end of 2005, but at the end of 2008 this number tripled. We further compute the number of existing restaurants (as a stock variable) and new restaurants (as a flow variable) by zone/year. The zone-level correlation coefficient of new restaurants and newly-built commodity housing units sold is 0.21.

We run similar quantity regressions of chain restaurant openings by zone/year (2006-2010) (Table Five). Chain restaurant openings follow the same spatial patterns as that of new commodity housing construction—more restaurants opened around the Olympic Park and new subway stops. In column (1), if a zone's distance from the closest new subway stop(start) increases by 10%, the annual number of chain restaurant opens in the zone drops by 4.9%. In

column (2) this effect is even larger (4.9%) when we substitute the subway start variable with completion variable. We also find that new chain restaurants are opening near existing subway stops. In column (3) we include the additional control variable of un-built subway linesand it is statistically insignificant. There are more restaurant openings in downtown, but the positive interaction term of $D_{CBD}*TIME$ shows that chain restaurants are also undergoing suburbanization.



Figure 4 Chain Restaurant Openings (2006-2008)in Beijing

Table 5: Chain Restaurant Openings Regressions (negative binomial)

	(1)	(2)	(3)
	RESTAURANT	RESTAURANT	RESTAURANT
LN_AREA	0.618***	0.606***	0.609***
	(5.07)	(5.43)	(5.51)
Log(D_OLYMPIC _z)*TIME_Y	-0.122***	-0.0964**	-0.0895 ^{**}
	(-2.88)	(-2.45)	(-2.23)
Log(D_NEWSUB_S _z)	-0.458***		
	(-5.38)		
Log(D_NEWSUB_C _z)		-0.486***	-0.501***
		(-6.60)	(-6.50)
Log(D_OLDSUB _z)	-0.323***	-0.239**	-0.271**
	(-3.17)	(-2.25)	(-2.45)
Log(D_UNBUILT_SUB _z)			0.0753
			(0.82)
D_CBD _z	-0.0863***	-0.155***	-0.155***
	(-2.75)	(-4.98)	(-5.03)
D_CBD _z *Q2	-0.0118	0.000728	-0.00135
	(-0.61)	(0.04)	(-0.07)
D_CBDz*Q3	0.00447	0.0200	0.0143
	(0.17)	(0.78)	(0.53)
D_CBD _z *Q4	-0.0489 [*]	-0.0533**	-0.0579 ^{**}
	(-1.78)	(-2.02)	(-2.12)
D_CBDz* TIME_Y	0.00989 [*]	0.0210***	0.0211***
	(1.82)	(3.31)	(3.31)
Constant	-1.948	-1.568	-1.905
	(-1.09)	(-0.89)	(-1.06)
Year dummies	Yes	Yes	Yes
Observations	675	675	675

Dependent variable: *RESTAURANT*, by zone/year, standard errors clustered by zone.

z statistics in parentheses

p*< 0.10, *p*< 0.05, ****p*< 0.01

Gentrification Evidence from Demographic Changes

Our final piece of evidence on gentrification trends is based on estimating the demographic regressions. Using the zone/year level data, we test for evidence of direct demographic gentrification. Table Six presents the results based on Equation (3). The first two columns are

regressions with log(*INCOME*₂) as the dependent variable. The income gradient with respect to the distance to CBD is negative and it does not change much over time. In column (1), log(*D_NEWSUB_C*₂) has a negative sign and is statistically significant, which supports our gentrification hypothesis. Places near old subway stops do not show significant income gentrification. Contrary to our expectation, the interaction term of log(*D_OLYMPIC*₂)**Y2010* has a positive sign (though the coefficient is not significant). After further examining the GIS maps, we find this effect is mainly attributed to that the previous under-developed south part in Beijing has experienced faster income growth, while the Olympic Park locates in the very north part in Beijing. Therefore, we further test if the Park has somelocal impact on the income distribution in its vicinity. In column (2) we introduced a new variable called "*Nearby*", whichis a dummy indicating whether a zone is within 10 km from the Park ²⁰. The coefficient of log(*D_OLYMPIC*₂)**NEARBY***Y2010* is significantly negative, and the joint F-test for the three Olympic related variables is also significant at 5% level, so there is some sign of income gentrification in the nearby places of the Park.

Column (3) and (4) are the regression results of the same specifications with $log(EDU_z)$ as the dependent variable. Similarly, we find steeper skill gradients with respect to the distances to the closest new subway stop, and in the vicinity of the Olympic Park.

We are unable to run micro-level regressions and are also unable to control for other household demographic attributes due to data constraint in the above regressions. We understand that those zone-level averages contain the information of both new entrants to the zone and the incumbents who have chosen not to move out, so the above empirical evidences can only be regarded as suggestive.

²⁰The distance from the 2008 Olympic Park and Tiananmen Square (the geographical center of Beijing) is 10 km. The results are robust when we choose other cutoff values smaller than 10km.

	log(INCOME _z)	log(EDUz)	
	(1)	(2)	(3)	(4)
Y2010	-0.986	-0.0580	-0.595**	-0.0984
	(-1.36)	(-0.19)	(-2.04)	(-0.80)
D_CBD	-0.0124*	-0.0130 [*]	-0.00120	-0.00162
	(-1.65)	(-1.77)	(-0.40)	(-0.54)
D_CBD*Y2010	0.00431	0.00427	-0.00107	-0.000466
	(0.53)	(0.55)	(-0.32)	(-0.15)
log(D_NEWSUB_C _z)	-0.0659**	-0.0676**	-0.0312***	-0.0314**
	(-2.23)	(-2.28)	(-2.62)	(-2.60)
$log(D_OLDSUB_z)$	-0.00459	-0.000219	-0.00937	-0.00788
	(-0.14)	(-0.01)	(-0.69)	(-0.57)
log(D_OLDSUB _z)*Y2010	0.0375	0.0397	0.0173	0.0168
	(0.85)	(0.92)	(0.98)	(0.95)
log(D_OLYMPIC _z)	-0.101	-0.0922	-0.0746***	-0.0575**
	(-1.62)	(-1.61)	(-2.95)	(-2.47)
log(D_OLYMPIC _z)*Y2010	0.0945		0.0510 [*]	
	(1.39)		(1.85)	
log(D_OLYMPICz)*NEARBY		0.000740		0.00178
		(0.09)		(0.51)
log(D_OLYMPICz)*NEARBY*Y2010		-0.0211***		-0.00778 ^{**}
		(-2.42)		(-2.19)
Constant	12.53***	12.44***	3.501***	3.335***
	(20.42)	(20.99)	(14.15)	(13.82)
Quadrant fixed effects	Yes	Yes	Yes	Yes
Observations	228	228	228	228
R^2	0.392	0.408	0.311	0.318
Joint F-test forD_CBD and	1.48		0.30	
D_CBD*Y2010				
Joint F-test for log (D_OLYMPICz) and	1.48		4.39**	
log(D_OLYMPICz)*Y2010				
Joint F-test for log (D_OLDSUB) and	0.56		0.48	
log(D_OLDSUB)*Y2010				
Joint F-test forlog(D_OLYMPICz),		2.98 ^{**}		3.60**
log(D_OLYMPIC _z)*NEARBY and				
log(D_OLYMPICz)*NEARBY*Y2010				

Table 6: Demographic Changes: 2007 and 2010 (by zone)

t statistics in parentheses

*p< 0.10, **p< 0.05, ***p< 0.01

Conclusion and Discussion

Government infrastructure projects can have dramatic effects on local real estate markets. Whether the example is Boston's Big Dig or the possibility of a Subway to the Sea in Los Angeles, such major public projects have been shown to stimulate spatially targeted private investments and gentrification. This paper has documented that the same dynamic plays out in Beijing.

As the city government invested in the Olympic Village and in new subways, local home prices increased, developers increased their construction and more restaurants of higher quality opened nearby. Higher income and more educated households are attracted to live in those places. All three of these pieces of evidence support the claim that government investment and private sector are complements and work together to gentrify previously under-developed areas.

But, gentrification is not a "free lunch". It brings in opportunities as well as challenges. The urban poor are likely to be displaced from land whose value has increased. We do observe that, at the places where infrastructure improvement and new real estate development are taking place in Beijing, the homes of poor people, such as rural migrants, are demolished and they are pushed further out to the remote suburban areas. This phenomenon has been documented in the United States by scholars such as Brueckner and Rosenthal (2009) but we know of no studies investigating such patterns in LDC cities. Those poor people do not leave Beijing because they can find jobs here, but they have to commute longer distances from the city fringe to work places. To mitigate this problem, the Beijing municipal government has built a limited number of public affordable housing projects near suburban subway stops. But, only the poor households with Beijing local *hukou* are eligible to such subsidized public housing.

How to effectively finance such large infrastructure projects is another challenge. There is no property tax in Chinese cities.²¹Local governments in China face tight budget constraints since they are responsible for most financial obligations (i.e. infrastructure construction, health care, and pension) (Zhou and Zhang, 2008).They have to expand extra-budgetary revenue in their jurisdictions, in which land sale revenue is a major part (Tao, 2007; Guo, 2008).²² In 2009, the total revenue from land sales in Beijing was 494.17 million RMB, and 64.6% of it was spent on infrastructure construction²³. Large loans are also made to finance infrastructure investments. Without municipal bonds, Chinese cities create so-called municipal investment companies to

²¹ In 2010, Chongqing and Shanghai launched the pilot program of property tax. This newly designed property tax are more like a luxury tax, under which only high-end properties (less than 5% of the total housing stock) will be taxed. There is no property tax in other cities.

²² Urban land is owned by the state. In practice, the local (city) land bureau is responsible for the allocations of land through auction sales of leasehold rights (70 years for residential land use). After the year 2004, leaseholds are, in principle, all sold at public auction (Henderson et. al., 2009).

²³ Data source: http://news.xinhuanet.com/house/2010-03/19/content_13204816.htm.

borrow tens of billions of dollars mainly from state-run banks²⁴. Those debts do not appear on the city's official financial balance sheet. The collateral for many loans is local land valued at high prices. Our empirical findings show that if there is enough demand, such infrastructure investment will stimulate real estate prices to sustain the cash flows to pay back the loans. However, these results may not generalize to smaller Chinese cities. Some mayors of small cities in China have ambitions to build major infrastructure projects such as huge town squares. If the demand is weak, oversupply of such infrastructures will cause high default risk in the future.

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²⁴ According to the statistics from China's National Audit Office, as of the end of 2010, the total balance of municipality loans was 10.7 trillion for all cities. The number for Beijing is 374.5 billion, accounting for 27.2% of Beijing's GDP in 2010 (See: http://www.audit.gov.cn/n1992130/n1992150/n1992500/2752208.html).

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Appendix

Western	Chinese	
McDonald	Yang Fang hotpot	Dong Lai Shun
KFC	TianWaiTian	Lu Lu restaurant
ORIGUS Pizza	Lao Cheng Yi Guo	Chun Xia Qiu Dong hotpot
Pizza Hut	Qingnian restaurant	Quanjude toast duck
Subway	Ma La Xiang Guo	Wa Ha Ha
Starbucks Coffee	Sanqianli steak	Qiao Jiang Nan
UBC Coffee	Guo Lin restaurant	Wu Ming Ju
Haagen-Dazs	YongheDawang	Wan Long Zhou seafood
TOKUGAWA	Hong Zhuang Yuan	Xiang Lin Tian Xia
Yama Teppanyaki tricks	XiabuXiabu	Hei Song Bai Lu
Wang Steak	Xiao Fei Yang	PingrangHaitanghua

Table A1 List of Chain Restaurants

Onon data	Chinese-Cuisine Chains	Western-Cuisine Chains	Total
Opendate	(22 chains)	(11 chains)	IULAI
before2006	171	122	202
("old")	1/1	132	303
2006	58	63	121
2007	72	55	127
2008	116	235	351
Total	417	485	902

Table A2 The Number of Chain Restaurant Openings by Year

Table A3 The Event Dates for the Olympic Park and the New Subway Lines

Project name	Start date	Completion date
The Olympic Park	2002	2008
Subway line 4	Before 2004	2009/2/11
Subway line 5	Before 2002	2007/10/7
Subway line 10	2004	2008/7/19
Subway line 13	2000	2003/1/28
Subway line Batong	2001	2003/11/26

Data source: http://zh.wikipedia.org